

## 2012 County Manager Budget Message

Starting in 2008, and continuing through 2009 and 2010, (see Supplement 1, p. 3) county revenues dropped precipitously in the impact of the worst recession since the great depression. Though the council acted to reduce spending, the county’s operating budgets continued in deficit. Fortunately, prior county commissions set aside monies in a “rainy day fund” totaling \$12.2 Million. More fortunately, Summit County voters overwhelmingly approved a \$2 Million transfer from the Tax Stability Fund to the General Fund to cover the accumulated deficits. Our thanks and appreciation to the voters of Summit County.

In agreeing to place the transfer from the Tax Stability Fund on the ballot, the County Council committed to the citizens that the county would balance the budget and align revenues and expenditures. Based on estimates from the Auditor’s Office, I believe that the county’s operating budget - comprised of the general, municipal, and assessing and collecting funds - are now in balance. The recommended 2012 budget continues to trim expenditures and importantly reduce the county’s workforce. I am recommending that the workforce be further reduced in 2012, by reducing an additional 3.5 positions. The positions are:

- Community Development – one Planning Technician;
- Animal Control – one Director, and one Animal Control Officer; and
- Administration – one half of County Historical Director (from full-time to half-time)

Each of these positions is currently filled, and the reductions will result in lay-offs. I am saddened to recommend this action. To end the jobs of dedicated, hard-working county employees - particularly in an era where jobs are scarce and unemployment high - is difficult.

In addition, the following positions are now vacant, and will not be filled this year, and have not been funded: Chief Building Official, Appraisal Supervisor, and Information Technician.

### Number of Positions

Year	Number of Positions
2009	290
2010	287
2011	280
2012	275

The 2012 number includes the conversion of a half-time Women, Infants, & Children (WIC) position to a full-time, grant-funded position.

### Compensation

Year	Annual Salary	Cost-of-Living Increase
2009	Under \$60,000	3%
2010	Under \$30,000	3%
	Under \$40,000	2%
	Under \$50,000	1%
2011		0%

## **County Manager's Budget Message 2012**

Over the last three years, the county has not allowed any merit increase within approved salary ranges. The above is a cost-of-living increase. The budget, as recommended, includes 3% of salaries to allow department directors to grant merit increases. Our system allows for increases from 0% to 5%.

### **Ambulance Subsidy**

The Auditor and Budget Committee recommended eliminating the county's general fund subsidy for the Park City Fire District for ambulance services. The subsidy amount was \$226,740. Due to the opening of a hospital in Park City, and the impact of the recession, ambulance calls and trips are down, and revenues, as a result, also down. Past expectations were that ambulance services should be self-supporting. My recommended budget agrees with the Budget Committee and Auditor on this issue. Working with the Park City Fire Chief on this matter, it is believed that staffing patterns can be modified to meet call and work load needs.

### **Curbside Recycling**

The Budget Committee and Auditor recommended an amount for solid waste services which will not cover the cost of continuing curbside recycling in the second half of the year under the current system. The council is considering the recommendations of the solid waste task force and an outside consultant in order to prepare a bid document for trash and recycling services. Depending on the council's decision, and the result of the bid, there may be enough money in the recommended budget to continue a modified curbside recycling program for the entire year. I recommend, however, the council hold money in a contingency account should bids come in higher than anticipated.

### **Tax Increase and Fund Allocations**

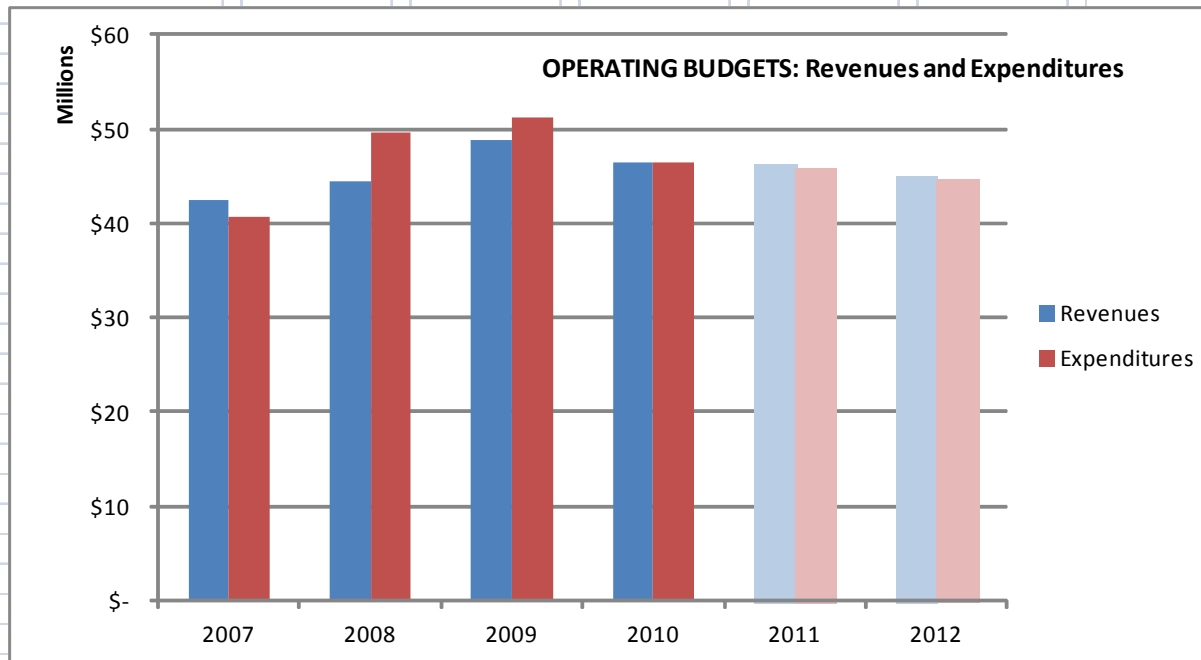
The county's budget deficits have been in the General Fund. Part of this has occurred because of allocations to and subsidies in the General Fund which, I believe should have been in the Municipal or Service Area 6 funds (see Supplement 4, pp. 6-7). By state law, the Municipal Services Fund is to cover the costs of municipal services in the unincorporated parts of the county. Service Area 6 was created to maintain neighborhood roads. I recommend increasing the tax rate of both the Municipal and Service Area 6 tax rate. Both increases would be applied to important and needed road capital projects.

The attached charts provide additional information.

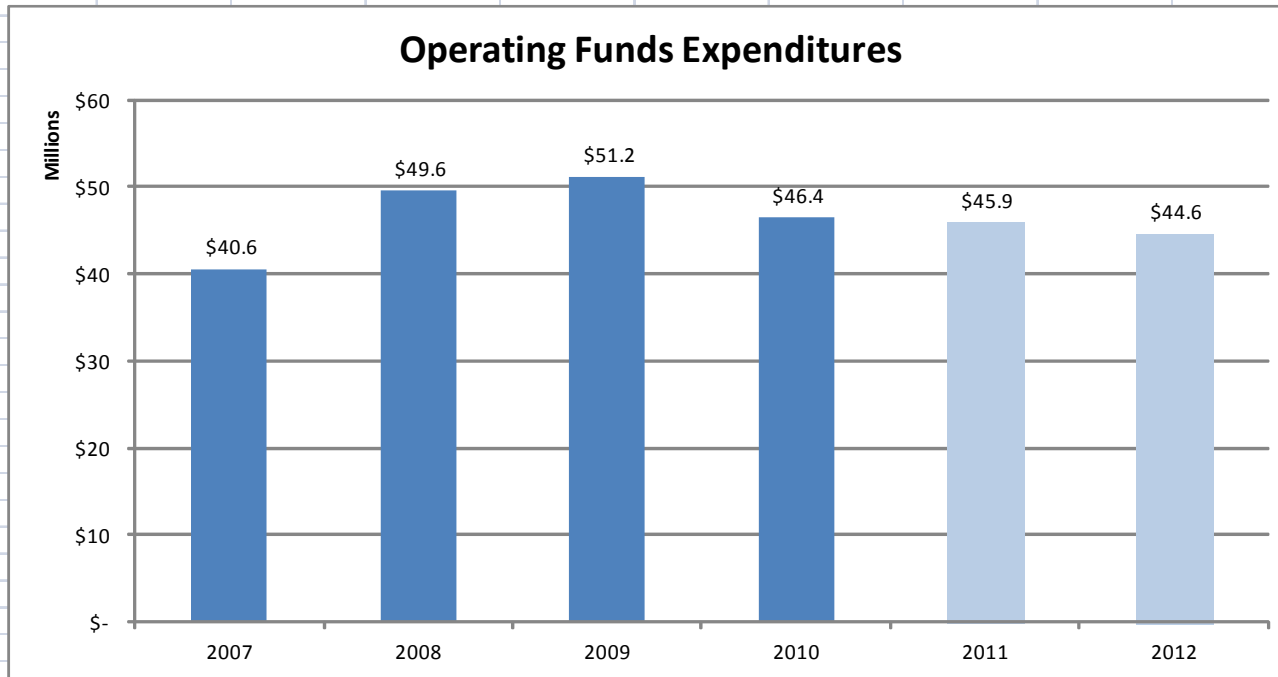
Robert Jasper,  
County Manager

**SUPPLEMENT 1: Summary of Revenues**

<b>OPERATING REVENUES</b>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Budget 2011	Budget 2012	'07 - '12	'11 - '12
Taxes	24,809,977	25,025,650	23,988,447	25,128,499	27,668,000	28,425,960	14.6%	2.7%
Licenses & Permits	1,844,978	874,484	715,252	655,819	748,000	783,000	-57.6%	4.7%
Intergovernmental	6,849,248	9,128,299	15,785,690	7,179,161	7,053,100	7,316,609	6.8%	3.7%
Fees	5,548,652	5,180,647	4,851,909	4,381,640	5,216,083	4,443,443	-19.9%	-14.8%
Fines	849,130	944,132	888,484	870,173	948,000	950,000	11.9%	0.2%
Miscellaneous	1,241,332	637,068	626,945	543,901	511,500	252,500	-79.7%	-50.6%
Contributions	1,345,121	2,701,850	1,988,818	7,679,981	4,022,756	2,886,021	114.6%	-28.3%
<b>Revenues</b>	<b>42,488,436</b>	<b>44,492,131</b>	<b>48,845,545</b>	<b>46,439,174</b>	<b>46,167,439</b>	<b>45,057,533</b>	<b>6.0%</b>	<b>-2.4%</b>
<b>Expenditures</b>	<b>40,590,370</b>	<b>49,608,072</b>	<b>51,195,038</b>	<b>46,439,174</b>	<b>45,900,069</b>	<b>44,641,475</b>		
Excess revenues over (under) expenditures	<u>1,898,067</u>	<u>(5,115,941)</u>	<u>(2,349,493)</u>	<u>-</u>	<u>267,370</u>	<u>416,058</u>		



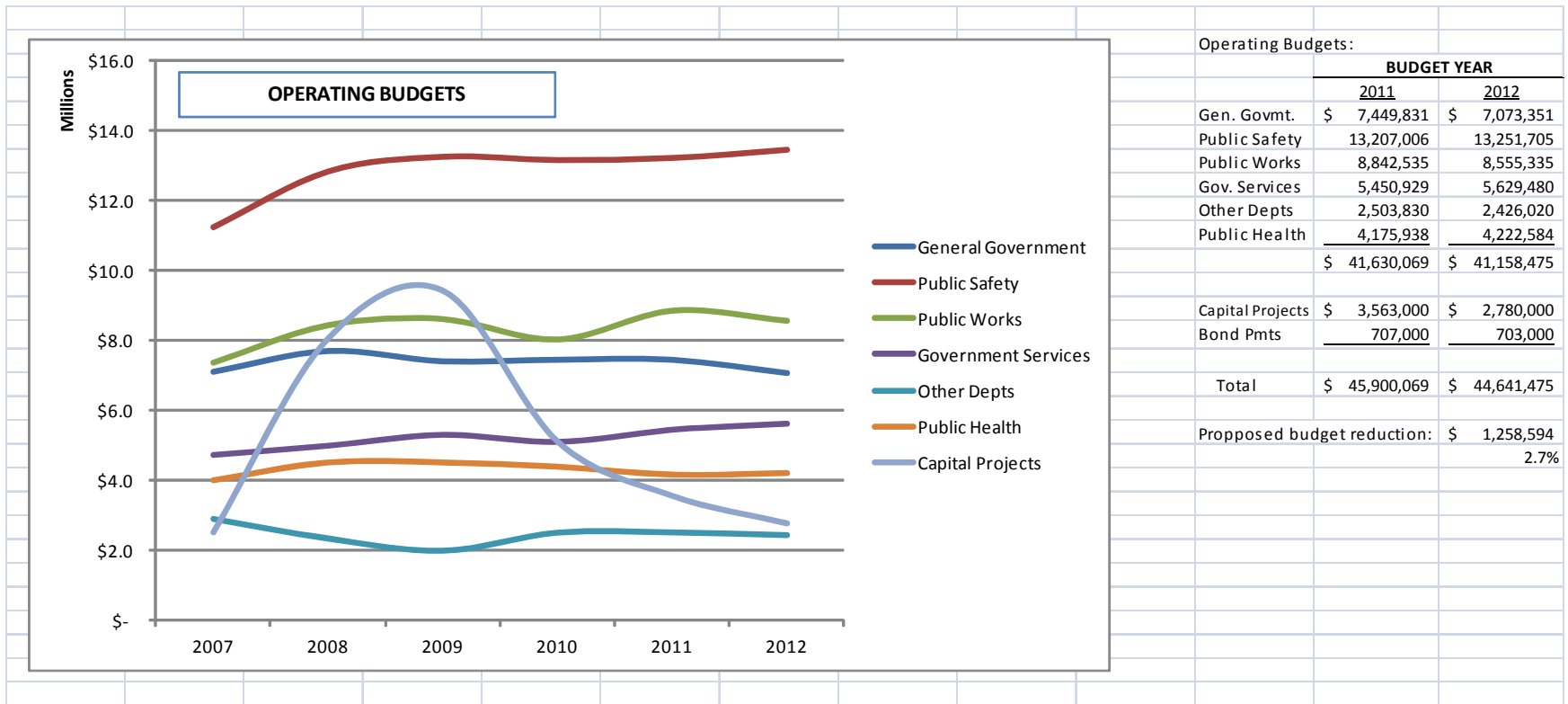
**SUPPLEMENT 2: Summary of Expenditures – Operating Funds**



Expenditures: Operating Funds (General, Municipal, Assessing & Collecting Health)		
Year	Combined Funds	
2007	\$ 40,590,370	
2008	49,608,072	
2009	51,195,038	
2010	46,439,174	
2011	45,900,069	Budget
2012	44,641,475	Budget

Year	Capital Project Expenditures
2007	\$2,522,525
2008	8,052,061
2009	9,413,393
2010	5,108,479

**SUPPLEMENT 3: Operating Budgets by Government Function**



	Operating Budgets:	
	BUDGET YEAR	
	2011	2012
Gen. Govmt.	\$ 7,449,831	\$ 7,073,351
Public Safety	13,207,006	13,251,705
Public Works	8,842,535	8,555,335
Gov. Services	5,450,929	5,629,480
Other Depts	2,503,830	2,426,020
Public Health	4,175,938	4,222,584
	<u>\$ 41,630,069</u>	<u>\$ 41,158,475</u>
Capital Projects	\$ 3,563,000	\$ 2,780,000
Bond Pmts	707,000	703,000
Total	\$ 45,900,069	\$ 44,641,475
Proposed budget reduction:	\$ 1,258,594	2.7%

- *General Government* includes all elected officials excepting the Sheriff. This function also includes Community Development.
- *Public Safety* includes the Sheriff and supporting functions (Patrol, Criminal Investigations, etc) in addition to the three ambulance departments.
- *Public Works* includes road repairs and maintenance functions, engineering department, weed control and waste disposal.
- *Government Services* includes support functions such as facilities maintenance, information technology, personnel and library.
- *Other Departments* includes miscellaneous expenditures and transfers to other funds.
- *Public Health* function includes general health, bio-terrorism, environmental health and mental health.



**SUPPLEMENT 4b: Analysis of Proposed Tax Rate Increases – Service Area #6**

Optional Service Area 6 Budget Proposal (funded by assessments)							
Taxable Value of Service Area #6:		\$ 1,741,324,498		Estimated 'Additional*' Revenues			\$ 116,000
	Primary Residence Taxable Value	\$1,021,800 Budget 2011	\$1,602,000 Requested 2012	\$941,000 Recommended 2012	\$1,225,000 Alternative	\$1,500,000 Alternative	Comments
Tax rate		0.000474	0.000853	0.000474	0.000552	0.000795	
% Change		0.0%	80.1%	0.0%	16%	67.7%	
Cost for Assessed Value of	\$ 267,119	\$ 126.61	\$ 227.95	\$ 126.55	\$ 147.32	\$ 212.31	
Cost for Assessed Value of	\$ 500,000	\$ 237.00	\$ 426.69	\$ 236.89	\$ 275.76	\$ 397.40	
Salaries		\$ 223,800	\$ 231,000	\$ 231,000	\$ 231,000	\$ 231,000	
Overtime		\$ 12,000	\$ 12,000	\$ 12,000	\$ 12,000	\$ 12,000	
Benefits		\$ 103,000	\$ 105,000	\$ 105,000	\$ 105,000	\$ 105,000	
Fuel		\$ 45,000	\$ 50,000	\$ 45,000	\$ 50,000	\$ 50,000	
Road Supplies		\$ 35,000	\$ 46,000	\$ 35,000	\$ 46,000	\$ 46,000	
Equipment Repairs		\$ 40,000	\$ 40,000	\$ 40,000	\$ 40,000	\$ 40,000	
Materials		\$ 198,000	\$ 218,000	\$ 198,000	\$ 218,000	\$ 218,000	
Painting		\$ 25,000	\$ 30,000	\$ 25,000	\$ 30,000	\$ 30,000	
Curb, gutter, culverts, guardrail		\$ 30,000	\$ 35,000	\$ 30,000	\$ 33,000	\$ 33,000	
Fleet Lease		\$ 55,000	\$ 170,000	\$ 170,000	\$ 170,000	\$ 170,000	Lost \$ 125,000 due to equipment purchases
Sub-Total w/o Maint/Cap Proj.		\$ 766,800	\$ 937,000	\$ 891,000	\$ 935,000	\$ 935,000	
Construction Projects		\$ 255,000	\$ 665,000	\$ 50,000	\$ 290,000	\$ 565,000	
<b>Total Budget</b>		<b>\$ 1,021,800</b>	<b>\$ 1,602,000</b>	<b>\$ 941,000</b>	<b>\$ 1,225,000</b>	<b>\$ 1,500,000</b>	
Mahogany Hills/Sun Peak	1		\$ 50,000	\$ 50,000	\$ 50,000	\$ 50,000	
Summit Park, Aspen Dr.	2		\$ 100,000		\$ 110,000	\$ 150,000	Additional projects funded due to proposed tax increase
Sun Peak, Bear Hollow Dr.	3		\$ 105,000		\$ 105,000	\$ 105,000	
Silver Springs Road	4		\$ 25,000		\$ 25,000	\$ 25,000	
Jeremy Ranch	5		\$ 45,000			\$ 45,000	
Highland Drive	6		\$ 125,000			\$ 120,000	
Summit Park	7		\$ 50,000			\$ 50,000	
Pinebrook	8		\$ 100,000				
Powderwood	9		\$ 15,000				
Pinebrook, Mail Box Proj.	10		\$ 20,000			\$ 20,000	
Summit Park, Mail Box Proj.	11		\$ 30,000				
<b>Total Projects</b>			<b>\$ 665,000</b>	<b>\$ 50,000</b>	<b>\$ 290,000</b>	<b>\$ 565,000</b>	
<b>Recommended Funding level to maintain existing Remaining Service Life of SA#6 Roads and correct some existing deficiencies over time.</b>							
<b>Recommended Funding level to maintain adequate Remaining Service Life of SA#6 Roads and correct existing deficiencies.</b>							
<b>Proposed funding level will significantly reduce Remaining Service Life of S#6 Roads.</b>							
*Additional revenues include: prior year redemptions, fee-in-lieu, interest income, etc.							

**SUPPLEMENT 4c: Capital Projects Requested by Engineering and Road Departments (requested August 2011)**

**SUMMIT COUNTY 2012 BUDGET  
CAPITAL PROJECTS - CAPITAL IMPROVEMENTS - MAJOR MAINTENANCE REQUEST**

SCHEDULE EXP106

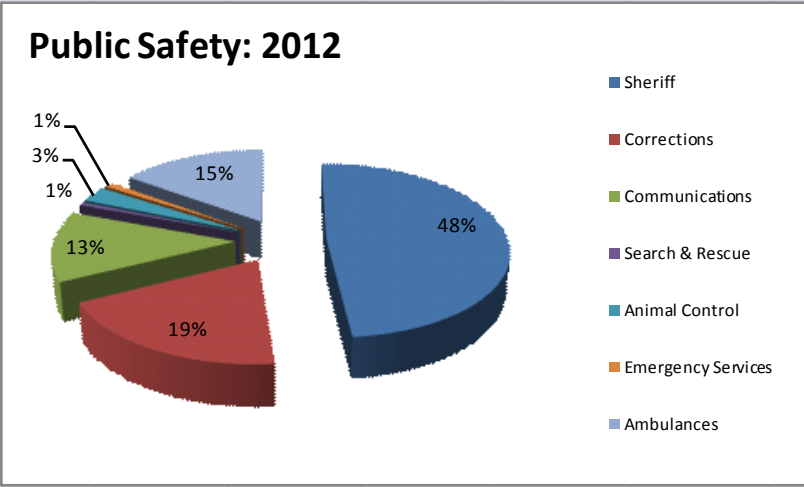
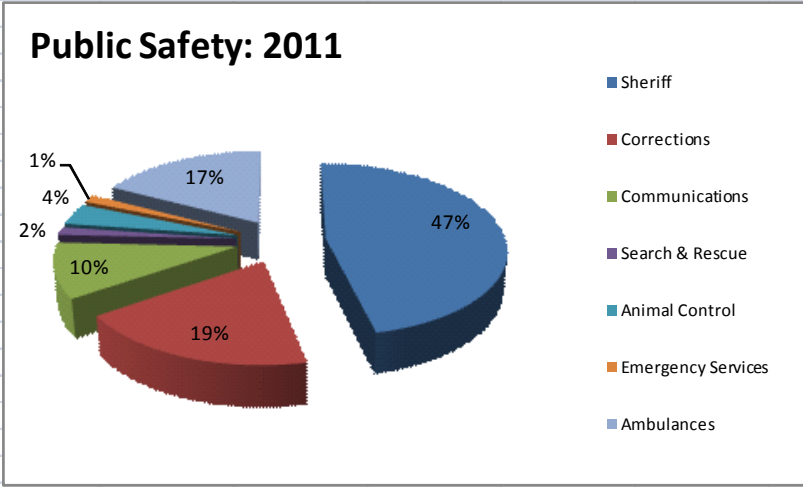
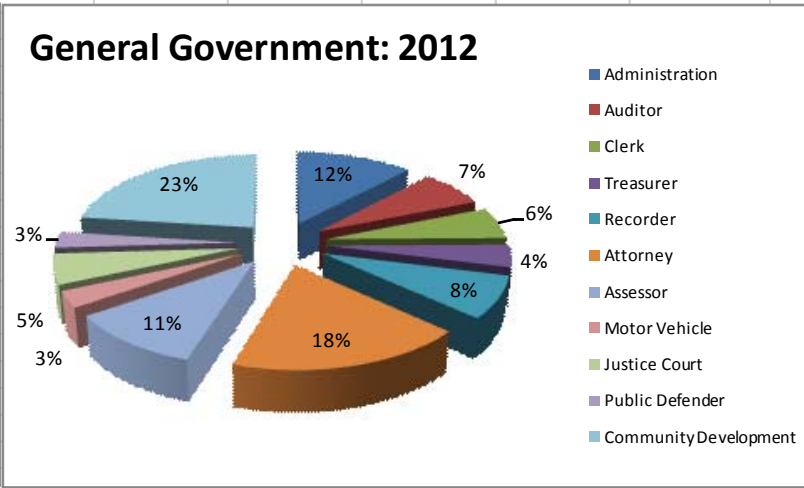
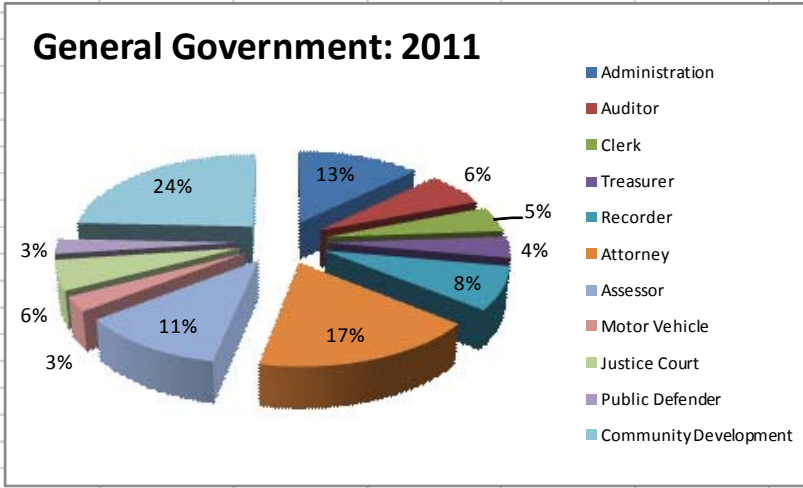
DEPT ROAD PROJECTS			NO 4417							
PROJECT TYPE	LOCATION	DESCRIPTION	PRIORITY (1, 2, 3...)	SINGLE MULTI-YEAR PROJECT	PROJECT TOTAL COST	COUNTY PORTION (%)	2012 BUDGET REQUEST	FUNDS SPENT IN PRIOR PERIODS	ANTICIPATED FUTURE COSTS	JUSTIFICATION
CAPITAL ROAD PROJECT	Old Ranch	Old Ranch Road Reconstruction (+R/W Aquisition)	1	MULTI	\$650,000	100%	650,000	\$1,000,000	\$1,500,000	Remaining Service Life (RSL) = 4
OVERLAY	Silver Creek Commerce Center	Silver Creek Drive (+Prom. Ranch + Justice), Overlay/In-Place Recycle	2	SINGLE	\$180,000	100%	180,000			RSL = 6 to 8
OVERLAY	Echo	Echo Dam Road Overlay/In-Place Recycle (Phase 1)	3	MULTI	\$350,000	100%	350,000			RSL = 7
OVERLAY	Kimball Junction	Bitner Road, Overlay/In-Place Recycle	4	SINGLE	\$175,000	100%	175,000			RSL = 8
FACILITY	Kimball Junction	WalMart Entry Retaining Wall, Sight Dist Proj.	5	SINGLE	\$150,000	100%	150,000			Sight Distance out of the WalMart Driveway is inadequate. Landmark Reconstruction did not adequately correct the problem. Accident History is high.
OVERLAY	Kimball Junction	Highland Dr. (Underpass to Newpark). Overlay/In-Place Recycle	6	MULTI	\$90,000	100%	90,000	\$350,000		RSL = 8
OVERLAY	Summit Park	Summit Park Overlays (Aspen Drive)	7	MULTI	\$100,000	100%	100,000	\$150,000	\$500,000	RSL = 9
OVERLAY	Kimball Junction/Jeremy	Rasmussen Road, Overlay/In-Place Recycle	8	SINGLE	\$425,000	100%	425,000		\$175,000	RSL = 10
OVERLAY	Sun Peak	Bear Hollow Drive	9	MULTI	\$110,000	100%	110,000		\$375,000	RSL = 10
CAPITAL ROAD PROJECT	Canyons	Canyons Resoprt Drive, Reconstruction	10	SINGLE	\$550,000	100%	550,000			RSL = 8
CAPITAL ROAD PROJECT	Canyons	Lower Village Road, Co's Cost Share	11	SINGLE	\$1,500,000	18%	275,100			County is required to participate in the Cost of the Lower Village Road.
FACILITY	Brown's Canyon	Brown's Canyon Road, Retaining Wall Repair	12	SINGLE	\$75,000	100%	75,000			Wall has areas of failure near the bottom.
OVERLAY	Pinebrook	Pinebrook Blvd. Overlay/In-Place Recycle	13	MULTI	\$75,000	100%	75,000		\$75,000	RSL = 10
FACILITY	Kimball Junction	Kimball Junction Connectivity (Sidewalks) Proj.	14	MULTI	\$50,000	100%	50,000		\$50,000	Continuation of Sidewalk Connectivity Project.

Projects tuned by transfer from Service Area #1  
Projects tuned by proposed tax increase

**SUPPLEMENT 4d: Capital Projects History 2003 – 2011**

	<b>GENERAL</b>	<b>MUNICIPAL</b>	<b>SA#6</b>	
Projects	40	41	82	Notes
Aspen Drive	-	-	120,368	
Atkinson Road	-	2,490	-	
Bear Hollow Village	-	-	24,112	
Bitner Road	-	137,806	-	
Black Hawk	-	-	12,943	
Bonds	520,883	-	-	
Bridges	869,457	286,816	-	
Brown's Canyon	8,655,744	191,306	-	Excise Tax bond
Canyons	425,066	291,837	54,303	
Coalville Area	-	-	-	
Cooper Lane	-	-	10,120	
County Trails	-	-	17,896	
Cutter-Bobsled Lane	93,162	62,108	-	
Echo	-	32,432	-	
Equipment	-	-	325,000	
Facilities	5,518,960	945,444	-	
Grants	491,324	-	-	
Guardrails	-	-	42,900	
Highland Drive	553,428	590,393	69,710	
Hoytsville Road	157,301	-	-	
Jeremy Ranch	358,954	335,991	368,862	
Kilby Road	-	263,451	-	
Kimball Area	-	-	-	
Landmark Drive	1,173,611	8,738,519	-	Partially funded by fund balances
Mountain Ranch	-	-	17,008	remainder from bond funds
Old Ranch Road	1,378,066	554,159	-	
Park Ridge	-	-	25,730	
Park View	-	-	880,578	
Pine Brook	-	79,627	318,913	
Powderwood	-	163,247	21,816	
Property	63,000	521,053	-	
Ranch Place	-	-	10,870	
Saddleback	-	-	25,365	
Silver Creek	-	-	3,860	
Silver Springs	-	-	27,509	
Silver Summit	-	-	17,538	
Snyderville Sidewalk	-	-	215,790	
South Ridge	-	-	88,629	
Spring Creek	-	-	25,013	
SR 224	646,635	69,854	-	
SR 32 Trail	196,009	-	-	
Summit Park	-	643,070	204,639	
Sunridge	-	83,638	-	
Supplies, Overhead	-	-	2,391,150	
Trailside	-	-	32,952	
Transit	-	-	108,480	
Ute Boulevard	50,047	157,384	-	
Wages	-	-	2,742,554	
Wanship	10,220	123,208	-	
Weber Canyon	255,130	264,702	-	
Weber River	-	483,928	-	
West Hoytsville	23,005	1,217,067	-	
White Pine Canyon	15,281	-	-	
Willow Creek	-	-	45,909	
Woodland Hills	-	-	33,136	
<b>Totals</b>	<b>21,455,282</b>	<b>16,239,531</b>	<b>8,283,652</b>	<b>45,978,465</b>

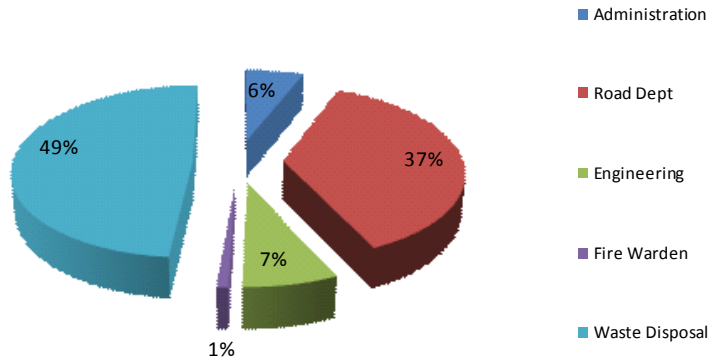
**SUPPLEMENT 5: Changes in Budgets by Government Function and Department**



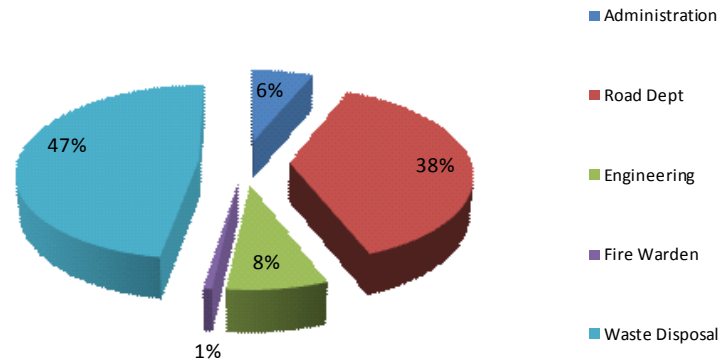
- *General Government* decreases by 5.1%. Departments and services most affected by change are Assessor, increasing the number of appraisals required per appraiser, and Community Development, reducing staff available for long-term planning.
- *Public Safety* functions stays relatively flat (increase of 0.3%). Departments most affected are Animal Control, eliminating services such as patrolling, and Ambulances.

**SUPPLEMENT 5: Changes in Budgets by Government Function and Department**

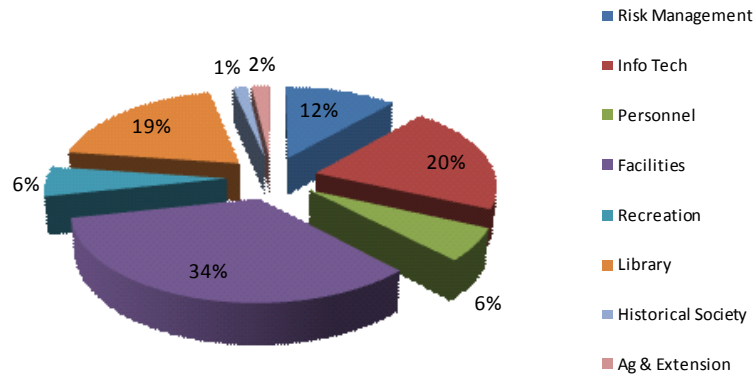
**Public Works: 2011**



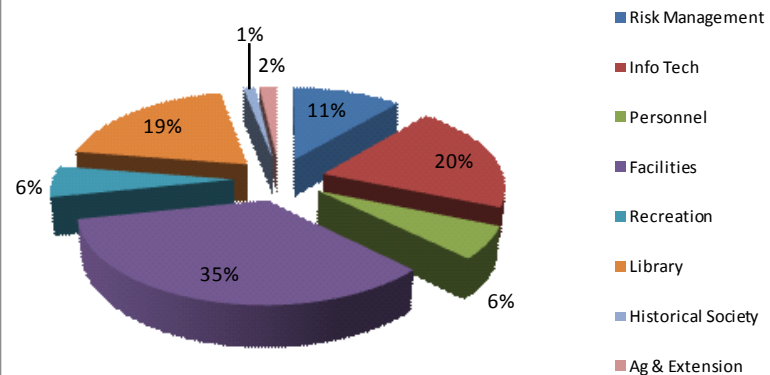
**Public Works: 2012**



**Government Services: 2011**



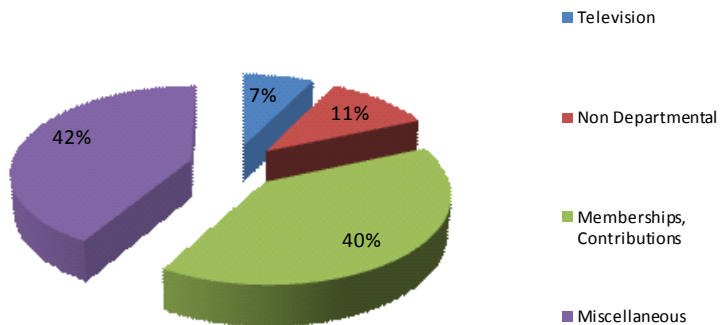
**Government Services: 2012**



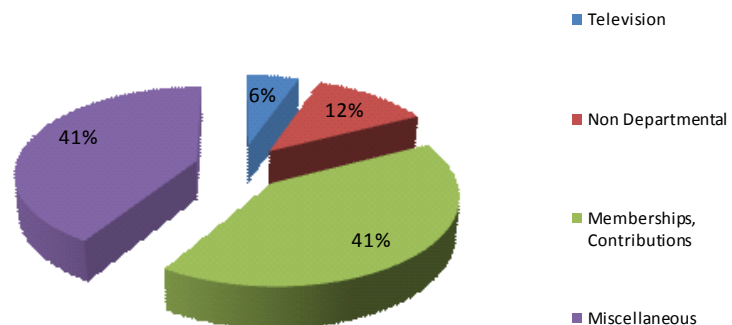
- *Public Works* function decreases by 3.2% due to decreased services in Fire Warden and Waste Disposal departments. Decreases in Waste Disposal are due to expected increases in efficiencies within the recycling programs.
- *Government Services* decreases by 3.3% due primarily to a reduction in services provided by the Historical Department.

**SUPPLEMENT 5: Changes in Budgets by Government Function and Department**

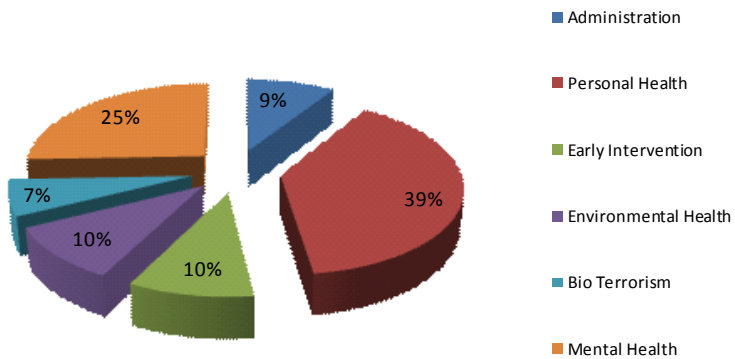
**Other Departments: 2011**



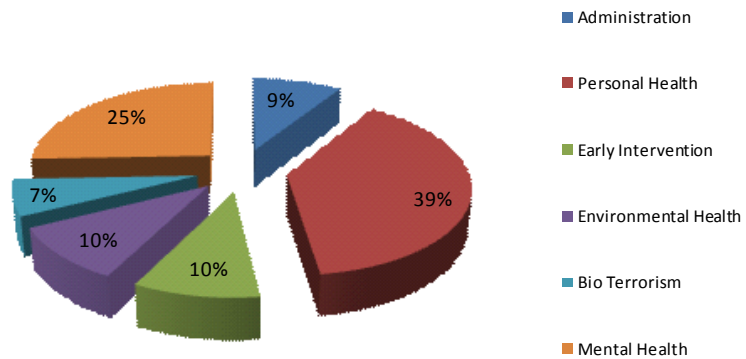
**Other Departments: 2011**



**Public Health: 2011**



**Public Health: 2012**



- *Other Departments* function decreases 3.1% due to a reduction in the Television department.
- *Public Health* decreases 1.1%. Services provided by the Environmental Health department due to a reduction in equipment purchased.